

Message Text

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ACTION L-02

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 CIAE-00 DODE-00

NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 AF-06 ARA-06

NEA-09 RSC-01 PM-03 H-01 INR-07 NSC-05 PA-01 PRS-01

SP-02 SS-15 DPW-01 ACDA-05 SAJ-01 /095 W

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FM USDEL VIENNA

TO SECSTATE WASHDC NIACT IMMEDIATE 4714

INFO AMEMBASSY COPENHAGEN IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY HELSINKI IMMEDIATE

AMEMBASSY STOCKHOLM IMMEDIATE

AMEMBASSY SAIGON IMMEDIATE

USMISSION GENEVA IMMEDIATE

USMISSION USUN NEW YORK IMMEDIATE

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USMISSION GENEVA FOR LAW OF WAR DEL

E.O. 11652: N/A

TAGS: UN, VN, PFOR

SUBJECT: UN CONFERENCE ON THE REPRESENTATION OF STATES IN THEIR
RELATIONS WITH INTERNATIONAL ORGANIZATIONS (RSIO) PRG
ISSUE

REF: STATE 8673 JAN 14

1. SUMMARY. IN FIRST MEETING OF PLENARY USSR AND
FOLLOWERS PROPOSED THAT PRG SHOULD PARTICIPATE IN
SUBJECT CONF IN SAME CAPACITY AS RUN. PROPOSAL
OPPOSED BY RUN. USDEL AND UKDEL. PROPOSAL
MAY COME UP FOR VOTE AT WEDNESDAY, FEB 5, 10 A.M.
MEETING OF PLENARY. USDEL IS SEEKING SUPPORT FOR
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PROCEDURAL AND SUBSTANTIVE OPPOSITION TO PROPOSAL

AND WOULD APPRECIATE ANY ASSISTANCE DEPT MAY BE ABLE TO PROVIDE. END SUMMARY.

2. USSR DEL RAISED PRG ISSUE IMMEDIATELY AFTER ELECTION OF CONF. PRESIDENT (SETTE CAMARA OF BRAZIL). ESSENCE OF USSR ARGUMENT WAS THAT PARIS ACCORDS RECOGNIZED THAT THERE ARE TWO GOVERNMENTS IN SOUTH VIETNAM, NAMELY: PRG AND SVN. ACCORDINGLY, USSR STATED, BOTH SHOULD BE REPRESENTED IN CONF. SECRETARY GENERAL ERRED IN NOT INVITING PRG, AND CONF. SHOULD RECTIFY ERROR. USSR PROPOSAL SUPPORTED BY GDR, BULGARIA, CUBA, POLAND, ROMANIA, HUNGARY, MONGOLIA, TANZANIA, AND CZECHOSLOVAKIA.

3. RVN DEL (DO HUU LONG) SPOKE OUT AT LENGTH AGAINST ARGUMENT PRG A STATE. US DEL (SMITH) SUPPORTED RVN VIEW, ADDING USSR PROPOSAL OUT OF ORDER ON GROUND (A) PRG NOT A STATE AND (B) UN GENERAL ASSEMBLY HAS DECIDED QUESTION OF PARTICIPATION AND HAS STATED THAT CHANGES IN INVITATION CRITERIA SHOULD FIRST BE REFERRED TO GENERAL ASSEMBLY BEFORE ANY IMPLEMENTATIONS THEREOF. UK DEL (SIR VIENCENT EVANS) AUGMENTED US PROCEDURAL ARGUMENTS STATING USSR PROPOSAL WAS CONFUSED. IT EITHER CALLED FOR REPRESENTATION OF A STATE BY TWO GOVERNMENTS, WHICH WAS CLEARLY OUT OF ORDER, OR, IT MEANT PRG EXCLUSIVELY REPRESENTED A STATE, IN WHICH CASE IT WAS NOT FOR THE CONF BUT THE UN GENERAL ASSEMBLY TO HAVE INVITED IT UNDER THE "ALL STATES" CRITERIA, AND THE GENERAL ASSEMBLY DID NOT. EVANS ADDED THAT CONF CERTAINLY COULD NOT CONSIDER ISSUE UNTIL AFTER AGENDA AND RULES OF PROCEDURE ADOPTED.

4. PRESIDENT (SETTE CAMARA) AGREED WITH LATTER UK POINTS AND ASKED USSR TO DEFER PROPOSAL CONSIDERATION UNTIL AGENDA AND RULES OF PROCEDURE ADOPTED. USSR SUGGESTED PROPOSED RULES OF PROCEDURE (A/CONF. 67/2) DID NOT ENVISAGE PROPOSAL OF THIS KIND, AND THAT CONF SHOULD DECIDE PRG ISSUE ON BASIS OF (SOME) INHERENT AUTHORITY. SETTE CAMARA SOUGHT LEGAL LIMITED OFFICIAL USE

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COUNSEL (SUY) VIEW. SUY SAID ADOPTION OF RULES OF PROCEDURE WERE NECESSARY IN ORDER FOR A CONF TO FUNCTION. SETTE CAMARA SO RULED AND USSR DEL DID NOT OBJECT.

5. AGENDA AND RULES OF PROCEDURE WERE ADOPTED BEFORE END OF MEETING. SETTE CAMARA INDICATED USSR PROPOSAL WILL BE FIRST ISSUE WEDNESDAY MORNING,

FEBRUARY 5, 10 A.M. IT IS NOT CLEAR WHETHER USSR PROPOSAL WILL BE PRESSED TO VOTE WEDNESDAY BY USSR. IN ANY CASE US DEL INTENDS TO PRESS PROCEDURAL AND SUBSTANTIVE OPPOSITION TO USSR PROPOSAL.

6. CONSISTENT WITH ARGUMENTS IN PARA 3 THIS TEL, US DEL INTENDS TO COORDINATE WITH FRIENDLY DELS PROCEDURAL MOTION TO DECLARE USSR PROPOSAL OUT OF ORDER. US DEL HAS HAD DIFFICULTY IN COORDINATING PROCEDURAL APPROACH DUE TO SUDDENNESS OF USSR PROPOSAL AND APPARENT UNCERTAINTY OF OUR POTENTIAL ALLIES. TWO APPROACHES HAVE BEEN DISCUSSED WITH VARIOUS DELS, AND DEPT. GUIDANCE THEREON IS SPECIFICALLY REQUESTED: (A) WHETHER IT WOULD BE PREFERABLE TO MOVE UNDER RULE 31 (OF A/CONF. 67/2) THAT USSR PROPOSAL IS OUTSIDE COMPETENCE OF CONF. ADVANTAGE IS THAT SUCH PROPOSAL CLEARLY HAS PRECEDENCE OVER USSR PROPOSAL. DISADVANTAGE IS THAT WHILE THERE IS STRONG CASE USSR PROPOSAL IS OUT OF ORDER, SOME FRIENDLY DELS MAY NOT BE WILLING VOTE AGAINST COMPETENCE OF CONF; OR (B) WHETHER SIMPLY TO MOVE, WITHOUT REFERENCE TO RULE 31, THAT USSR PROPOSAL IS OUT OF ORDER AND TO MAKE STRONG PROCEDURAL ARGUMENT. ADVANTAGE IS LIKELIHOOD OF GREATER SUPPORT. DISADVANTAGE IS THAT PRECEDENCE WOULD NOT BE ASSURED, AND THAT A VOTE ON PRECEDENCE MIGHT BE REQUIRED. IN ABSENCE INSTRUCTIONS, USDEL PLANS TO PURSUE APPROACH B.

7. US DEL WOULD ALSO APPRECIATE DEPT. ADVISING ALL APPROPRIATE POSTS OF NATURE AND URGENCY OF SITUATION AT SUBJECT CONF, AND AUTHORIZING SUCH DEMARCHES AS MAY BE APPROPRIATE. US DEL ESPECIALLY SEEKS SUPPORT LIMITED OFFICIAL USE

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FOR ANTICIPATED PROCEDURAL BATTLE. WHILE CONF. MAY DECIDE PRG ISSUE, WEDNESDAY, FEB 5, WE MAY SUCCEED IN DEFERRING ISSUE FOR DAY OR SO, THUS DEMARCHES MAY PROVE WORTHWHILE.

8. FYI. AT END OF MEETING SIR VINCENT EVANS (UK) REPORTED DISCUSSION WITH EXECUTIVE SECRETARY OF CONF. RYBAKOV, WHO IS SOVIET NATIONAL WHO TENDS TO BE INVOLVED IN, OR KNOWLEDGEABLE ABOUT, ACTIVITIES OF SOVIET DELS. ACCORDING TO EVANS, RYBAKOV SEEMED TO INDICATE THAT USSR DEL HAD NOT INTENDED TO MAKE FORMAL PROPOSAL AT THIS TIME FOR PARTICIPATION BY PRG, AND THAT SETTE CAMARA HAD MISINTERPRETED USSR STATEMENT. THUS, RYBAKOV INDICATED VAGUELY THAT USSR MAY SEEK SOME MANNER TO DELICATELY WITHDRAW

PROPOSAL -- AT LEAST FOR THE MOMENT. INFERENCES
DRAWN BY EVANS WERE THAT PERHAPS USSR HAS NOT YET
SIZED UP CHANCES FOR FAVORABLE VOTE ON THEIR
PROPOSAL. END FYI.

9. US DEL ALSO INFORMED THAT FRENCH DEL INTENDS
ABSTAIN ON ANY RPT ANY PROPOSAL REGARDING PRG.
SWEDES AND FINNS WILL VOTE FOR PRG ON SUBSTANCE,
AND DANISH DEL PRESENT INSTRUCTIONS ARE TO ABSTAIN
ON SUBSTANCE. ABOVE MAY BE SPECIFIC CAPITALS TO
DEMARCHE, ESPECIALLY WITH REGARD TO PROCEDURAL
QUESTIONS. REFTEL CONTAINS INFO ON PRG WHICH
INFO ADDRESSEES MAY CHOOSE TO DRAW FROM IF DEPT
SO AUTHORIZES. ALSO, IF DEPT AUTHORIZES DEMARCHES,
IT MAY ALSO WISH REPEAT TO APPROPRIATE POSTS
STATE 018054, OF JANUARY 25, 1975, REGARDING
PROCEDURAL QUESTION. HUMES

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